

Financing the ICPD

Programme of Action:

Data for 2012

Estimates for 2013/2014

Projections for 2015

"Twenty years ago, the landmark International Conference on Population and Development put people's rights at the heart of development. It affirmed sexual and reproductive health as a fundamental human right and emphasized that empowering women and girls is key to ensuring the well-being of individuals, families, nations and our world."

United Nations Secretary-General Ban Ki-moon, Foreword to the 20th anniversary edition of the Programme of Action of the International Conference on Population and Development, 2014

Why Fund Population Activities?

Population dynamics and reproductive health are central to development and must be an integral part of development planning and poverty reduction strategies. The Millennium Development Goals, especially the eradication of extreme poverty and hunger, will not be achieved if issues of population and reproductive health are not adequately addressed. Implementing the ICPD Programme of Action, especially the reproductive health goal, is essential for meeting the Millennium Development Goals directly related to health, including child mortality, maternal health and HIV/AIDS prevention, and social and economic outcomes, including gender equality and poverty eradication.

What Will It Take to Achieve the ICPD Objectives Today: Revised Cost Estimates

To ensure adequate funding for the implementation of the ICPD Programme of Action, the United Nations Population Fund (UNFPA) reviewed the existing estimates for the four categories of the ICPD costed population package (ICPD para. 13.14) and revised them to meet current needs. These revised estimates are much higher than the original ICPD targets agreed upon in 1994 because they take into account both current needs and current costs and because they include interventions such as AIDS treatment and care, and reproductive cancer screening and treatment, that were not part of the original costed population package. The revised costs are considered minimum estimates required to finance the costed population package which includes interventions in the areas of family planning, reproductive health, STI/HIV/AIDS, and basic research, data and population and development policy analysis.

Revised ICPD Global Cost Estimates

Revised ICPD Global Cost Estimates, 2009-2015 (Millions of US \$)

	2009	2010	2011	2012	2013	2014	2015
Sexual/Reproductive	23,454	27,437	30,712	32,006	32,714	33,284	33,030
Health/Family Planning							
Family Planning Direct	2,342	2,615	2,906	3,209	3,529	3,866	4,097
Costs							
Maternal Health Direct	6,114	7,868	9,488	11,376	13,462	15,746	18,002
Costs							
Programmes and Systems	14,999	16,954	18,319	17,422	15,723	13,672	10,931
Related Costs							
HIV/AIDS	23,975	32,450	33,107	33,951	34,734	35,444	36,189
Basic Research/ Data/Policy	1,551	4,837	3,943	2,239	1,181	864	591
Analysis							
TOTAL	48,980	64,724	67,762	68,196	68,629	69,593	69,810

Source: United Nations (2009), Report of the Secretary-General on *The Flow of Financial Resources for the Implementation of the Programme of Action of the International Conference on Population and Development*, E/CN.9/2009/5. UNFPA (2009), Revised Cost Estimates for the Implementation of the Programme of Action of the International Conference on Population and Development: A Methodological Report.

Who Funds Population Activities?

Population Assistance by Donor Category 2012-2015 (Millions of US\$)

Donor Category	2012	2013 Provisional	2014 Estimated	2015 Projected
Developed Countries	10,256	10,442	11,146	11,682
United Nations System	84	84	88	88
Foundations/NGOs	613	615	640	640
Development Bank Grants	82	82	85	86
Subtotal	11,036	11,223	11,959	12,496
Development Bank Loans	336	336*	336*	336*
Grand Total	11,371	11,559	12,295	12,832

Source: Data for 2013, 2014 and 2015 are estimates based on information in the Resource Flows Project database. Figures have been rounded off and may not add to totals. *The figures for development bank loans are estimated at the 2012 level.

Population Assistance by Donor Country and ICPD Category, 2012 (Thousands of US\$)

Donor Category	Family Planning	Reproductive Health	HIV/AIDS	Basic Research	General Contributions	Total
Australia	3,509	149,287	110,073	4,739	22,316	289,923
Austria	3	3,107	100	47	162	3,418
Belgium	233	25,114	5,642	482	30,244	61,715
Canada	5,360	36,938	50,772	663	26,788	120,522
Denmark	0	31,266	23,013	1,786	90,260	146,325
European Union	16,954	143,732	19,554	57,750	35,010	273,001
Finland	0	12,193	3,388	990	59,814	76,385
France	292	74,592	21,739	22,812	235,852	355,287
Germany	11,708	106,416	89,644	762	197,881	406,411
Greece	0	221	0	0	0	221
Ireland	0	16,881	34,028	0	10,498	61,407
Italy	0	8,935	2,086	606	399	12,026
Japan	10,021	137,626	13,899	11,138	34,775	207,459
Luxembourg	0	8,165	2,463	994	7,545	19,167
Netherlands	1,958	206,383	35,109	11,733	222,053	477,235
New Zealand	146	10,684	1,270	0	5,941	18,041
Norway	1,769	81,562	34,000	4,057	166,278	287,665
Portugal	404	904	1,164	820	216	3,508
Republic of Korea	403	17,805	1,373	209	863	20,653
Spain	1,691	31,375	740	3,345	32,139	69,290
Sweden	0	121,002	78,208	148	182,561	381,918
Switzerland	0	25,579	6,517	0	53,737	85,832
United Kingdom	173,950	480,135	147,162	39,994	211,540	1,052,782
United States	482,328	499,686	4,791,102	20,040	33,120	5,826,276
Total	710,728	2,229,589	5,473,046	183,115	1,659,990	10,256,467

Source: Resource Flows Project database.

Estimated Population Assistance by Donor Country and ICPD Category, 2013-2015 (Thousands of US\$)

Country	Year	General contributions	Family planning	Reproductive health	Basic research	HIV/AIDS	HIV/AIDS Gen.Contr.	Total
Australia	2013	21,288	11,033	155,129	77	99,615	5,491	287,142
	2014	18,509	9,593	134,877	67	86,611	4,774	249,656
	2015	19,099	9,898	139,176	69	89,371	4,926	257,613
Austria	2013	175	3	3,354	50	108	125	3,690
	2014	182	3	3,502	53	113	130	3,852
	2015	192	3	3,686	55	119	137	4,056
Belgium	2013	31,991	246	26,564	509	5,968	19,176	65,279
	2014	33,471	257	27,793	533	6,244	20,063	68,299
	2015	34,895	268	28,976	556	6,510	20,917	71,205
Canada	2013	27,499	5,502	37,917	681	52,118	8,540	123,716
	2014	26,017	5,205	35,874	644	49,309	8,080	117,049
	2015	27,207	5,444	37,515	673	51,564	8,449	122,403
Denmark	2013	93,161	0	32,271	1,843	23,753	31,515	151,029
	2014	99,442	0	34,447	1,968	25,354	33,640	161,211
	2015	103,224	0	35,757	2,043	26,318	34,920	167,342
European Union	2013	35,854	17,362	147,194	59,141	20,025	35,854	279,576
	2014	51,325	24,855	210,710	84,662	28,666	51,325	400,217
	2015	53,880	26,092	221,197	88,876	30,093	53,880	420,137
Finland	2013	64,981	0	13,247	1,075	3,680	21,517	82,983
	2014	65,542	0	13,361	1,084	3,712	21,703	83,700
	2015	68,435	0	13,951	1,132	3,876	22,661	87,394
France	2013	251,586	312	79,569	24,334	23,189	238,213	378,990
	2014	260,498	323	82,387	25,196	24,011	246,651	392,414
	2015	272,745	338	86,260	26,380	25,140	258,247	410,863
Germany	2013	206,730	12,231	111,174	796	93,652	167,392	424,584
	2014	223,738	13,238	120,321	862	101,357	181,163	459,515
	2015	235,640	13,942	126,721	908	106,749	190,801	483,959
Greece	2013	0	0	240	0	0	0	240
	2014	0	0	221	0	0	0	221
	2015	0	0	233	0	0	0	233

Ireland	2013	10,786	0	17,345	0	34,962	5,836	63,093
	2014	11,439	0	18,395	0	37,079	6,189	66,913
	2015	12,045	0	19,369	0	39,042	6,517	70,456
Italy	2013	414	0	9,272	629	2,165	94	12,479
	2014	430	0	9,632	654	2,249	98	12,964
	2015	448	0	10,040	681	2,344	102	13,514
Japan	2013	35,495	10,229	140,478	11,369	14,187	6,048	211,759
	2014	28,383	8,179	112,329	9,091	11,344	4,836	169,325
	2015	29,405	8,474	116,375	9,418	11,753	5,010	175,425
Luxembourg	2013	7,853	0	8,500	1,035	2,564	958	19,952
	2014	8,774	0	9,496	1,156	2,865	1,070	22,292
	2015	9,284	0	10,048	1,224	3,031	1,132	23,587
Netherlands	2013	236,015	2,081	219,360	12,470	37,316	135,602	507,242
	2014	241,519	2,130	224,476	12,761	38,186	138,764	519,072
	2015	252,509	2,226	234,691	13,342	39,924	145,079	542,693
New Zealand	2013	6,547	161	11,775	0	1,400	809	19,883
	2014	6,840	168	12,302	0	1,462	845	20,773
	2015	7,138	175	12,837	0	1,526	882	21,676
Norway	2013	170,154	1,810	83,463	4,152	34,793	88,922	294,372
	2014	170,435	1,813	83,601	4,159	34,850	89,069	294,858
	2015	174,817	1,859	85,750	4,266	35,746	91,359	302,438
Portugal	2013	229	428	955	867	1,231	176	3,709
	2014	235	440	984	893	1,268	182	3,821
	2015	246	460	1,027	932	1,323	190	3,986
Republic of Korea	2013	949	443	19,594	230	1,510	415	22,728
	2014	999	467	20,616	242	1,589	437	23,912
	2015	1,066	498	22,000	258	1,696	466	25,518
Spain	2013	34,531	1,817	33,710	3,594	796	7,469	74,448
	2014	34,376	1,809	33,558	3,578	792	7,436	74,113
	2015	35,616	1,874	34,769	3,707	821	7,704	76,786
Sweden	2013	200,442	0	132,853	162	85,868	118,228	419,325
	2014	202,162	0	133,994	164	86,605	119,243	422,925
	2015	213,973	0	141,822	173	91,665	126,209	447,633
Switzerland	2013	53,433	0	25,434	0	6,480	16,612	85,347

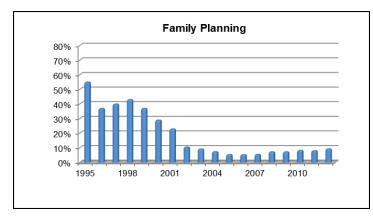
	2014	59,045	0	28,106	0	7,161	18,356	94,311
	2015	61,193	0	29,128	0	7,421	19,024	97,742
United Kingdom	2013	219,484	180,482	498,164	41,496	152,688	146,621	1,092,313
	2014	240,751	197,970	546,435	45,516	167,483	160,829	1,198,155
	2015	254,769	209,497	578,251	48,167	177,235	170,193	1,267,918
United States	2013	33,073	481,639	498,973	20,011	4,784,259	0	5,817,954
	2014	35,737	520,446	539,176	21,623	5,169,740	0	6,286,724
	2015	37,445	545,310	564,936	22,656	5,416,726	0	6,587,073
Total	2013	1,742,668	725,778	2,306,536	184,523	5,482,328	1,055,614	10,441,833
	2014	1,819,850	786,894	2,436,592	214,906	5,888,052	1,114,884	11,146,294
	2015	1,905,268	826,358	2,554,515	225,516	6,169,993	1,168,805	11,681,649

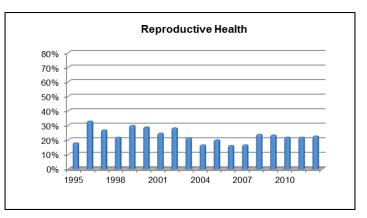
Source: Erik Beekink, Projections of Funds for Population and AIDS Activities, 2013-2015, The Hague, 2014.

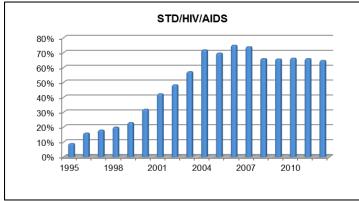
Where Is The Money Going?

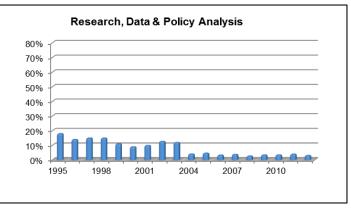
Since 2000, the largest proportion of total population assistance goes to fund HIV/AIDS activities.

Expenditures by ICPD Category as a Percentage of Total Population Assistance, 1995-2012



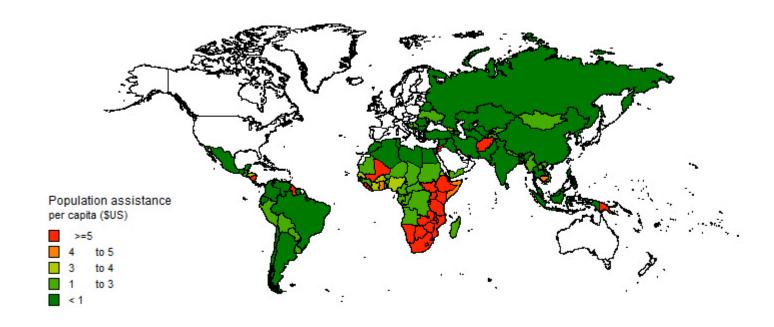






Source: UNFPA, 2014, *Financial Resource Flows for Population Activities in 2012* and Resource Flows Project database. For a complete description of ICPD categories, see ICPD Programme of Action paragraph 13.14.

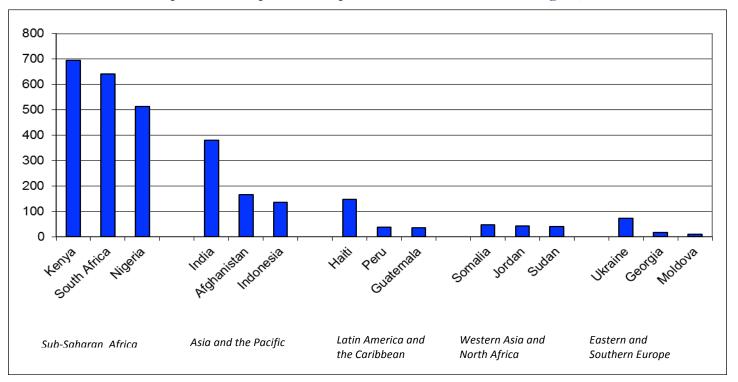
Population Assistance Per Capita, 2012



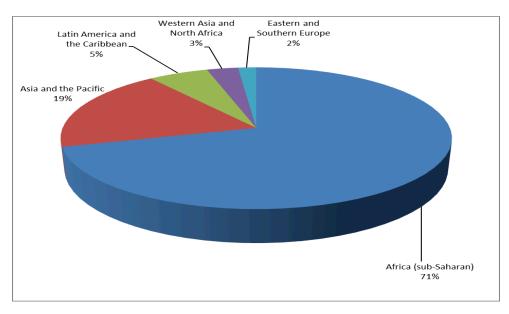
Which Countries Benefit Most From Population Assistance?

In 2012, 155 countries benefited from population assistance. Of the funds going to the five geographic regions, sub-Saharan Africa received the largest share (71 per cent) followed by Asia and the Pacific (19 per cent), Latin America and the Caribbean (5 per cent), Western Asia and North Africa (3 per cent) and Eastern and Southern Europe (2 per cent).





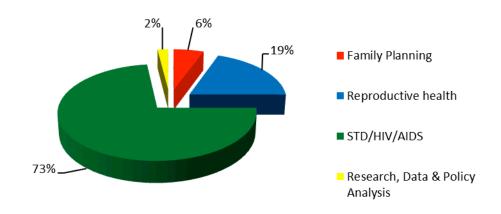
Population Assistance by Region, in Percentages, 2012



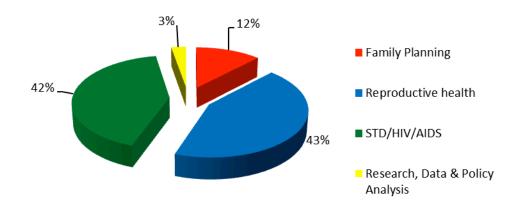
 $\textbf{Source:}\ \ \text{UNFPA}, 2014, \textit{Financial Resource Flows for Population Activities in 2012}.$

Population Assistance by ICPD Category by Region, 2012

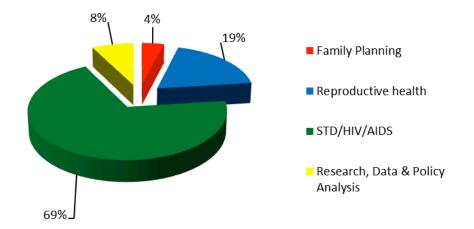
Sub-Saharan Africa:



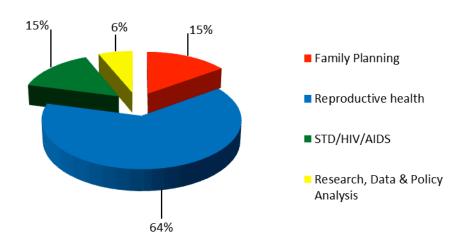
Asia and the Pacific:



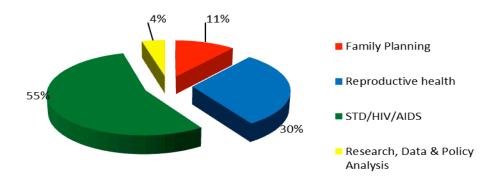
Eastern and Southern Europe:



Western Asia and North Africa:



Latin America and the Caribbean:



Source: Resource Flows Project database.

How Much Are Countries Mobilizing for Population Activities?

The Resource Flows Project estimates that developing countries and countries in transition mobilized \$55.5 billion for population activities in 2012. Domestic resources include government, national NGO and private out-of-pocket expenditures.

The global figure of domestic expenditures reflects the commitment of developing countries, regardless of the amount mobilized, although it contains significant variations among countries in their ability to mobilize resources for population activities. Many countries, especially those in sub-Saharan Africa and the least developed countries, are not able to generate the necessary resources to finance their own population programmes. Most developing countries rely to a large extent on donor assistance.

It must be pointed out that consumer spending as measured by out-of-pocket expenditures represents the largest part of domestic resources spent on population activities. Indeed, although not easy to track, the role played by consumers in spending for family planning, reproductive health and STD/HIV/AIDS is much larger than usually assumed. In many cases, this exceeds government and NGO expenditures. Although variations exist between regions and countries, if spending on family planning, reproductive health and STD/HIV/AIDS is completely in line with spending on health in general, then it can be assumed that consumers in developing countries pay more than half of the burden of such expenditures. Out-of-pocket spending by consumers, especially the poor, has important implications for policy initiatives aimed at reducing poverty and income inequality in the developing world.

Estimate of Global Domestic Expenditures for Population Activities, 2013 (Thousands of US\$)

Source of Funds

Region	Government	Government NGO		Total	% AIDS
Africa (sub-Saharan)	3,284,556	128,379	3,588,230	7,001,165	88%
Asia and the Pacific	13,216,806	168,493	26,089,974	39,475,273	9%
Latin America and the Caribbean	2,124,115	85,173	1,111,047	3,320,335	84%
Western Asia and North Africa	478,206	63,838	292,662	834,707	21%
Eastern and Southern Europe	957,698	16,649	512,368	1,326,153	89%
Total	20,061,381	462,531	31,594,283	52,118,195	27%

^{*} Consumer spending on population activities covers only out-of-pocket expenditures and is based on the average amount per region measured by the WHO for health care spending in general. For each region, the ratio of private out-of-pocket versus per capita government expenditures was used to derive consumer expenditures in the case of population activities.

Source: UNFPA, 2014. Financial Resource Flows for Population Activities in 2012.

Projections of Global Domestic Expenditures for Population Activities, 2013 -2015 (Thousands of US\$)

Region		Total Gov	Total NGO	Consumers*	Total	% AIDS
Africa (sub-Saharan)	2013	3,284,556	128,379	3,588,230	7,001,165	88%
Asia and the Pacific	2013	13,216,806	168,493	26,089,974	39,475,273	9%
Latin America and the Caribbean	2013	2,124,115	85,173	1,111,047	3,320,335	84%
Western Asia and North Africa	2013	478,206	63,838	292,662	834,707	21%
Eastern and Southern Europe	2013	957,698	16,649	512,368	1,486,716	89%
Africa (sub-Saharan)	2014	3,284,208	131,779	3,587,718	7,003,706	88%
Asia and the Pacific	2014	14,627,320	171,473	28,874,329	43,673,121	9%
Latin America and the Caribbean	2014	2,046,612	84,773	1,070,611	3,201,996	84%
Western Asia and North Africa	2014	497,338	65,360	304,371	867,068	21%
Eastern and Southern Europe	2014	907,574	15,528	485,552	1,408,654	90%
Africa (sub-Saharan)	2015	3,290,991	136,400	3,594,796	7,022,187	87%
Asia and the Pacific	2015	15,718,433	176,789	31,028,186	46,923,408	8%
Latin America and the Caribbean	2015	2,059,915	86,535	1,080,673	3,227,123	83%
Western Asia and North Africa	2015	521,793	67,236	319,337	908,366	21%
Eastern and Southern Europe	2015	912,911	15,889	488,408	1,417,209	89%
Total	2013	20,061,381	462,531	31,594,283	52,118,195	27%
Total	2014	21,363,051	468,913	34,322,581	56,154,545	25%
Total	2015	22,504,042	482,851	36,511,400	59,498,293	24%

^{*}Consumer spending on population activities covers only out-of-pocket expenditures and is based on the average amount per region measured by the WHO for health care spending in general. For each region, the ratio of private out-of-pocket versus per capita government expenditures was used to derive consumer expenditures in the case of population activities.

Source: Erik Beekink, Projections of Funds for Population and AIDS Activities, 2013-2015, The Hague, 2014.

Revised ICPD Cost Estimates, by Sub-Region, 2009-2015 (Millions of \$US)

Region/year	2009	2010	2011	2012	2013	2014	2015
Global	48,980	64,724	67,762	68,196	68,629	69,593	69,810
Sexual/Reproductive Health/Family Planning	23,454	27,437	30,712	32,006	32,714	33,284	33,030
Family Planning Direct Costs	2,342	2,615	2,906	3,209	3,529	3,866	4,097
Maternal Health Direct Costs	6,114	7,868	9,488	11,376	13,462	15,746	18,002
Programmes and Systems Related	14,999	16,954	18,319	17,422	15,723	13,672	10,931
HIV/AIDS	23,975	32,450	33,107	33,951	34,734	35,444	36,189
Basic Research/ Data/Policy Analysis	1,551	4,837	3,943	2,239	1,181	864	591
Sub-Saharan Africa	20,063	27,075	29,473	29,869	30,292	30,022	28,980
Sexual/Reproductive Health/Family Planning	8,482	10,612	12,596	12,675	12,764	12,184	10,731
Family Planning Direct Costs	329	414	506	606	713	827	931
Maternal Health Direct Costs	1,429	1,833	2,280	2,771	3,306	3,883	4,411
Programmes and Systems Related	6,725	8,366	9,809	9,298	8,746	7,473	5,389
HIV/AIDS	11,228	15,891	16,227	16,746	17,243	17,638	18,110
Basic Research/ Data/Policy Analysis	353	571	651	449	285	200	139
Asia and the Pacific	17,549	23,281	23,923	23,788	23,862	24,415	25,245
Sexual/Reproductive Health/Family Planning	9,055	10,278	11,027	11,753	12,124	12,820	13,533
Family Planning Direct Costs	1,434	1,552	1,675	1,803	1,937	2,077	2,156
Maternal Health Direct Costs	2,799	3,664	4,299	5,110	6,018	7,024	8,054
Programmes and Systems Related	4,822	5,062	5,053	4,840	4,169	3,719	3,323
HIV/AIDS	7,853	10,687	10,848	11,048	11,207	11,409	11,525
Basic Research/ Data/Policy Analysis	641	2,316	2,048	987	530	186	187
Latin America and Caribbean	6,366	7,591	7,439	7,775	7,699	7,966	8,320
Sexual/Reproductive Health/Family Planning	3,132	3,401	3,627	3,837	3,922	4,119	4,347
Family Planning Direct Costs	310	343	378	414	452	492	518
Maternal Health Direct Costs	958	1,182	1,431	1,706	2,009	2,340	2,680
Programmes and Systems Related	1,864	1,876	1,818	1,717	1,461	1,286	1,150
HIV/AIDS	3,072	3,461	3,562	3,630	3,703	3,770	3,867
Basic Research/ Data/Policy Analysis	162	729	250	309	74	78	106
Western Asia and North Africa	2,795	3,685	3,418	3,538	3,501	3,865	3,721
Sexual/Reproductive Health/Family Planning	1,852	2,009	2,130	2,232	2,258	2,339	2,415
Family Planning Direct Costs	178	204	231	261	292	325	346
Maternal Health Direct Costs	603	735	873	1,019	1,171	1,328	1,471
Programmes and Systems Related	1,071	1,070	1,025	953	796	686	598
HIV/AIDS	798	1,095	1,112	1,131	1,146	1,163	1,183
Basic Research/ Data/Policy Analysis	145	582	177	174	97	363	123
Eastern and Southern Europe	2,204	3,091	3,508	3,226	3,275	3,326	3,542
Sexual/Reproductive Health/Family Planning	933	1,137	1,334	1,510	1,645	1,824	2,004
Family Planning Direct Costs	91	103	116	125	135	145	146
Maternal Health Direct Costs	324	454	605	771	960	1,171	1,386
Programmes and Systems Related	517	579	613	614	551	508	471
HIV/AIDS	1,023	1,316	1,358	1,397	1,435	1,465	1,503
Basic Research/ Data/Policy Analysis	248	638	816	320	195	38	35

Source: UNFPA, 2013, Financial Resource Flows for Population Activities in 2011.

The Way Forward

Current funding levels are below what is necessary to meet current needs. Given the global financial crisis and the uncertainty of future funding levels, full implementation of the Cairo agenda may be in jeopardy.

The success of the ICPD depends greatly upon the willingness of Governments, local communities, the non-governmental sector, the international community and all concerned organizations and individuals to turn the ICPD recommendations into action.

The challenge before the international community is to mobilize the additional resources required in all areas of the ICPD costed population package: family planning services, reproductive health services, STI/HIV/AIDS activities and basic research, data and population and development policy analysis. Both international and domestic allocation of resources to population activities must increase from present levels to meet current needs.

